Janesville, Wisconsin

REPORT ON FEDERAL AND STATE AWARDS

For the Year Ended December 31, 2017

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITORS' REPORT

To the City Council City of Janesville Janesville, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the the City of Janesville, Wisconsin as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the the City of Janesville's basic financial statements, and have issued our report thereon dated June 15, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Janesville's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Janesville's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Janesville's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2017-001, that we consider to be a material weakness.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Janesville's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The City of Janesville's Response to Finding

The City of Janesville's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Janesville's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Baker Tilly Virchaw Knause, UP

Madison, Wisconsin June 15, 2018



REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND MAJOR STATE PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS REQUIRED BY THE UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT GUIDELINES

INDEPENDENT AUDITORS' REPORT

To the City Council City of Janesville Janesville, Wisconsin

Report on Compliance for Each Major Federal and Major State Program

We have audited the City of Janesville's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *State Single Audit Guidelines* that could have a direct and material effect on each of the City of Janesville's major federal and major state programs for the year ended December 31, 2017. The City of Janesville's major federal and major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Janesville's major federal and major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the *State Single Audit Guidelines*. Those standards, the Uniform Guidance and the *State Single Audit Guidelines* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or a major state program occurred. An audit includes examining, on a test basis, evidence about the City of Janesville's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and major state program. However, our audit does not provide a legal determination of the City of Janesville's compliance.



Opinion on Each Major Federal and Major State Program

In our opinion, the City of Janesville complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and major state programs for the year ended December 31, 2017.

Report on Internal Control Over Compliance

Management of the City of Janesville is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Janesville's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal or major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and major state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Janesville's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control other compliance is a notice of the type of compliance of the type of compliance is a notice of the type of compliance of the type of compliance is a deficiency of the type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal and State Awards Required by the Uniform Guidance and the State Single Audit Guidelines

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Janesville, Wisconsin as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Janesville's basic financial statements. We issued our report thereon dated June 15, 2018, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal and state awards is presented for purposes of additional analysis as required by the Uniform Guidance and the State Single Audit Guidelines and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal and state awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Baker Tilly Virchaw Krause, LLP

Madison, Wisconsin September 11, 2018

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2017

					Reve	nues			
Grantor Agency/ Program Title	Federal CFDA Number	Pass-Through Entity	Pass-Through Entity Grant ID	(Accrued) Deferred Beginning Balance	Receipts	Accrued (Deferred) Ending Balance	Total Revenues	Expenditures	Payments to Subrecipients
FEDERAL PROGRAMS									
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT CDBG - Entitlement Grants Cluster Community Development Block Grants / Entitlement Grants Community Development Block Grants / Ent. Grants	14.218	Direct	N/A	\$ (26,858)		\$ 234,783	\$ 429,946	• - ,	\$ 98,303
Community Development Block Grants / Ent. Grants - Program income Neighborhood Stabilization Program (HERA) Neighborhood Stabilization Program (HERA) - Program income Total CDBG - Entitlement Grants Cluster		Direct City of Beloit City of Beloit	N/A NSP 09-24 NSP 09-24	(6,243)	300,552 6,113 <u>2,100</u> 530,786	- 994 - 235,777	300,552 864 <u>2,100</u> 733,462	300,552 864 <u>2,100</u> 733,462	- - - 98,303
Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii Community Development Block Grant	14.228	WI DOA	CDBG 16-08	(61,875)	494,000	189,745	621,870	621,870	
Home Investment Partnership Program Home Investment Partnerships Program/ Rock Co. Consortium Home Investment Partnerships Program - Program Income	14.239	Direct Direct	N/A N/A		263,961 177,875	56,512	320,473 177,875	320,473 177,875	-
Total Home Investment Partnerships Program Housing Voucher Cluster					441,836	56,512	498,348	498,348	
Section 8 Housing Choice Vouchers Total Housing Voucher Cluster	14.871	Direct	N/A	<u> </u>	2,998,884	<u> </u>	2,998,884	2,998,884	<u> </u>
Healthy Homes Technical Studies Grants Total U.S. Department of Housing and Urban Development	14.906	Rock County	WILHB0570-13	(27,219) (122,195)	161,854 4,627,360	- 482,034	134,635 4,987,199	134,635 4,987,199	- 98,303
U.S. DEPARTMENT OF JUSTICE									
Bulletproof Vest Partnership Edward Byrne Memorial Justice Assistance Grant Program ARRA - Recovery Act - Edward Byrne Memorial Justice Assistance	16.607 16.738	Direct Rock County	N/A 2015-DJ-BX-1030	(793) (14,800)	7,156 14,800	-	6,363 -	6,363 -	-
Grant (JAG) Program / Grants to States and Territories Total U.S. Department of Justice	16.803	Rock County	2009-SB-B9-0870	<u>12</u> (15,581)	 21,956	(12)	- 6,363	- 6,363	<u> </u>

See accompanying notes to schedule of expenditures of federal and state awards.

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2017

					Reven	ues			
Grantor Agency/ Program Title	Federal CFDA Number	Pass-Through Entity	Pass-Through Entity Grant ID	(Accrued) Deferred Beginning Balance	Receipts	Accrued (Deferred) Ending Balance	Total Revenues	Expenditures	Payments to Subrecipients
FEDERAL PROGRAMS (cont.)									
U.S. DEPARTMENT OF TRANSPORTATION Highway Planning and Construction Cluster Highway Planning and Construction Total Highway Planning and Construction Cluster Federal Transit Cluster	20.205	WI DOT	371-10-004 & 371-14-012	<u>\$ (40,515)</u> <u>\$</u> (40,515)	<u>163,674</u> 163,674	<u>\$52,281</u> 52,281	<u>\$ 175,440</u> 175,440	<u>\$ 175,440</u> 175,440	\$
Federal Transit Formula Grants Federal Transit Formula Grants (operating 2017) WI-90-4751 Federal Transit State of Good Repair Total Federal Transit Cluster	20.507	Direct WI DOT	N/A WI-04-0020-01	(1,273)	711,454 8,350 719,804	353,554 	1,065,008 7,077 1,072,085	1,065,008 7,077 1,072,085	-
Federal Transit Formula Grants for Rural Areas	20.509	WI DOT	N/A	<u> </u>	49,113		49,113	49,113	
Highway Safety Cluster									
State and Community Highway Safety Total Highway Safety Cluster Total U.S. Department of Transportation	20.600	WI DOT	FG-2016-janesvil-03091 FG-2016-janesvil-03412 FG-2016-janesvil-03528	(13,526) (13,526) (55,314)	52,176 52,176 984,767		38,650 38,650 1,335,288	38,650 38,650 1,335,288	
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES State Grants for Protection and Advocacy Services Total U.S. Department of Health and Human Services	93.276	Direct	N/A		279,103 279,103		279,103 279,103	279,103 279,103	
TOTAL FEDERAL PROGRAMS				<u>\$ (193,090)</u> <u></u>	5,913,186	\$ 887,857	\$ 6,607,953	<u>\$ 6,607,953</u>	<u>\$ 98,303</u>

See accompanying notes to schedule of expenditures of federal and state awards.

SCHEDULE OF EXPENDITURES OF STATE AWARDS For the Year Ended December 31, 2017

			_	Re	evenues			
Grantor Agency/ Program Title	State ID Number	Grant ID Number	(Accrued) Deferred Beginning Balance	Receipts	Accrued (Deferred) Ending Balance	Total Revenues	Expenditures	Payments to Subrecipients
STATE PROGRAMS								
WISCONSIN DEPARTMENT OF NATURAL RESOURCES								
Urban Nonpoint Source & Storm Water Grants Recycling Grants to Responsible Units Recycling Consolidation Grant Stewardship Grant Total Wisconsin Department of Natural Resources	370.658 370.670 370.673 370.TA1	N/A RU 53241 RU 53241 URGP3-17-318	\$ - - - - -	\$ 35,276 209,338 16,271 148,950 409,835	\$ - - - - -	\$ 35,276 209,338 16,271 148,950 409,835	\$ 35,276 209,338 16,271 148,950 409,835	\$ - - - -
WISCONSIN DEPARTMENT OF TRANSPORTATION								
Transit Operating Aids 2013 Operating Aids 2015 Operating Aids 2016 Operating Aids 2017 Operating Aids Paratransit Aids Through 85.205	395.104	2013 2015 2016 2017 2015	(38,598) (86,680) (84,806) -	42,667 86,680 - 752,239 30,296	- 84,806 83,582	4,069 - 835,821 30,296	4,069 - 835,821 30,296	- - -
Total Transit Operating Aids Transportation Economic Assistance (TEA) Grant			(210,084)	911,882	168,388	870,186	870,186	
Transportation Economic Assistance (TEA) Grant - Road Total Wisconsin Department of Transportation	395.510	5966-00-70	(829,986) (1,040,070)	955,096 1,866,978	- 168,388	125,110 995,296	125,110 995,296	
WISCONSIN DEPARTMENT OF HEALTH SERVICES Emergency Medical Service Cost Reimbursement Total Wisconsin Department of Health Services	435.162	N/A		<u> </u>		10,834 10,834	10,834 10,834	
TOTAL STATE PROGRAMS			<u>\$ (1,040,070)</u>	<u>\$ 2,287,647</u>	<u>\$ 168,388</u>	<u>\$ 1,415,965</u>	<u>\$ 1,415,965</u>	<u>\$</u>

See accompanying notes to schedule of expenditures of federal and state awards.

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS For the Year Ended December 31, 2017

NOTE 1 – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal and state awards (the "schedule") includes the federal and state award activity of the City of Janesville under programs of the federal and state government for the year ended December 31, 2017. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines.* Because the schedule presents only a selected portion of the operations of the City of Janesville, it is not intended to and does not present the financial position, changes in net position or cash flows of the City of Janesville.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the accrual or modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

The underlying accounting records for some grant programs are maintained on the modified accrual basis of accounting. Under the modified accrual basis, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the liability is incurred. The accounting records for other grant programs are maintained on the accrual basis, i.e., when the revenue has been earned and the liability is incurred. Program income is reported as expenditures in the year it is received.

NOTE 3 – PASS-THROUGH GRANTORS

Federal funds have been passed through the following grantors:

WI DOA – Wisconsin Department of Administration WI DOT – Wisconsin Department of Transportation City of Beloit – City of Beloit, Wisconsin Rock County – Rock County, Wisconsin

NOTE 4 – INDIRECT COST RATE

The City of Janesville has not elected to use the 10% de minimis indirect cost rate of the Uniform Guidance.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2017

SECTION I – SUMMARY OF AUDITORS' RESULTS

FINANCIAL STATEMENTS

Type of report the auditor issued on whether the final statements audited were prepared in accordance with	
Internal control over financial reporting:	
> Material weakness(es) identified?	X yes no
> Significant deficiency(ies) identified?	yes X none reported
Noncompliance material to financial statements noted?	yes <u>X</u> no
FEDERAL OR STATE AWARDS	
Internal control over major programs:	
> Material weakness(es) identified?	yes <u>X</u> no
> Significant deficiency(ies) identified?	yes X none reported
Type of auditor's report issued on compliance for ma	jor programs: Unmodified
Any audit findings disclosed that are required to be reported in accordance with section 2 CFR 200.516(a) of the Uniform Guidance or the <i>State</i>	
Single Audit Guidelines?	yes <u>X</u> no
	Federal Programs State Programs
Auditee qualified as low-risk auditee?	yes <u>X</u> no yes <u>X</u> no
Identification of major federal programs:	
CFDA Numbers	Name of Federal Program or Cluster
14.871 20.507	Housing Voucher Cluster Federal Transit Cluster

SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2017

SECTION I – SUMMARY OF AUDITORS' RESULTS (cont.)

FEDERAL OR STATE AWARDS (cont.)		
	Federal	State
Dollar threshold used to distinguish between type A and type B programs:	\$ 750,000	\$ 250,000
Identification of major state program:		
State ID Number	Name of State Prog	Iram
395.104 Trar	nsit Operating Aids	

SECTION II – FINANCIAL STATEMENT FINDINGS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

FINDING 2017-001: MATERIAL WEAKNESS - INTERNAL CONTROL OVER FINANCIAL REPORTING

Repeat of Finding 2016-001

Criteria: Auditing Standards AU-C 265 requires auditors to communicate circumstances that were evaluated to be significant deficiencies or material weaknesses in the city's structure of internal control.

Condition: During the financial audit, audit procedures and inquiries were performed to evaluate the effectiveness of controls over various transaction cycles. As a result of these procedures, we noted there was no independent second party review of year-end financial statements and year-end conversion journal entries. In addition, we identified adjustments required to be made to the financial statements prepared by the city.

Cause: Due to staffing and financial limitations, the city is not able to perform an independent review of the year-end financial statements and conversion entries.

Effect: No independent second party review of the year-end financial statements and conversion entries may lead to material misstatements.

Recommendation: We recommend that year-end financial statements and year-end conversion journal entries be reviewed by a second individual to ensure appropriateness and accuracy.

Management Response: The city prepares high quality financial statements, conversion entries, and footnote disclosures for the auditors to review. However, because of the city's size, management does not believe it is cost effective to hire the additional staff needed with the expertise to review all aspects of financial reporting, and relies on the auditor for some year-end financial statement and conversion entry review. Therefore, we anticipate that the material weakness in financial reporting review will continue to be reported in future years.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2017

SECTION III – FEDERAL AND STATE AWARDS FINDINGS AND QUESTIONED COSTS

No findings were reported.

SECTION IV – OTHER ISSUES

1.	Does the auditor's report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern?	yes <u>X</u> no
2.	Does the audit report show audit issues (i.e., material noncompliance, nonmaterial noncompliance, questioned costs, material weakness, significant deficiency, management letter comment, excess revenue or excess reserve) related to grants/contracts with funding agencies that require audits to be in accordance with the <i>State Single Audit Guidelines</i> : Department of Transportation Department of Health Services Department of Natural Resources	yes X no yes X no yes X no
3.	Was a Management Letter or other document conveying audit comments issued as a result of this audit?	X ves no
4.	Name and signature of partner	Amanda Blomberg, CPA, Firm Director
		, indiad biomborg, or A, I intr birootor

5. Date of report

September 11, 2018

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended December 31, 2017

FINDING 2016-001: MATERIAL WEAKNESS – INTERNAL CONTROL OVER FINANCIAL REPORTING

REPEAT OF FINDING 2015-001

Criteria: Auditing Standards AU-C 265 requires auditors to communicate circumstances that were evaluated to be significant deficiencies or material weaknesses in the city's structure of internal control.

Condition: During the financial audit, audit procedures and inquiries were performed to evaluate the effectiveness of controls over various transaction cycles. As a result of these procedures, we noted there was no independent second party review of year-end financial statements and year-end conversion journal entries. In addition, we identified adjustments required to be made to the financial statements prepared by the city.

Cause: Due to staffing and financial limitations, the city is not able to perform an independent review of the year-end financial statements and conversion entries.

Effect: Year-end financial statements prepared by the city contained material misstatements.

Recommendation: We recommend that year-end financial statements and year-end conversion journal entries be reviewed by a second individual to ensure appropriateness and accuracy.

Management Status: The city prepares high quality financial statements, conversion entries, and footnote disclosures for the auditors to review. However, because of the city's size, management does not believe it is cost effective to hire the additional staff needed with the expertise to review all aspects of financial reporting, and relies on the auditor for some year-end financial statement and conversion entry review. Therefore, we anticipate that the material weakness in financial reporting review will continue to be reported in future year.