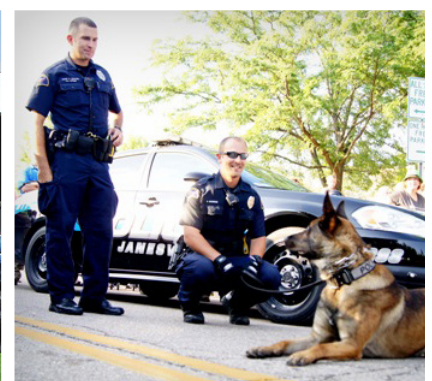
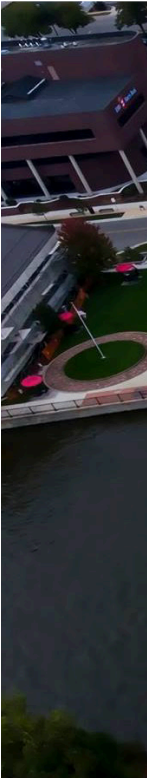




POPULAR
**ANNUAL
FINANCIAL
REPORT**

FOR FISCAL YEAR ENDED
DECEMBER 31, 2016



**DISCOVER THE COMMUNITY OF CHOICE
TO REALIZE LIFE'S OPPORTUNITIES.**



A Message from our City Manager



In This Report

To the Citizens of the City of Janesville:

I am pleased to present you the City of Janesville’s Popular Annual Financial Report (PAFR) for the year ended December 31, 2016. The City has developed this report to communicate the financial operations and financial condition of the City in a user-friendly format. The PAFR is derived from the 2016 Comprehensive Annual Financial Report (CAFR). The CAFR contains financial statements which are prepared according to Generally Accepted Accounting Principles (GAAP) and audited by an independent Certified Public Accountant (CPA) in accordance with Generally Accepted Audit Standards (GAAS). We are proud to say that the City of Janesville has been awarded a Certificate of Achievement for Excellence in Financial Reporting by the Government Finance Officers Association for each of the past 22 years.

In addition to providing financial information, this report demonstrates what makes Janesville a great place to plant your roots. The City is home to over 20 thriving primary and secondary schools, two universities, and a wide array of diverse businesses. This report demonstrates the importance of City government supporting these activities.

I welcome any feedback, comments, or concerns regarding the information included in this report.

Sincerely,

Mark A. Freitag
City Manager



The City participated in the second “Make A Difference Day” with UW-Whitewater.

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The City held a Volunteer Appreciation event recognizing the hundreds of volunteers serving in roles throughout the community.



City of Janesville, Wisconsin

Incorporated 1853

Janesville at a Glance

The City of Janesville was incorporated in 1853 and is located in south central Wisconsin about ten miles north of the Illinois border. The City operates under the Council-Manager form of government with the City Council providing policy direction while the City Manager oversees the day-to-day operations of the organization. Janesville is a great place to plant your roots and raise a family!

Municipal Services

- Assessor's Office
- Attorney's Office
- Clerk-Treasurer's Office
- Economic Development
- Finance
- Fire
- Hedberg Public Library
- Human Resources
- Information Technology
- Neighborhood and Community Services
- Police
- Public Works



Major Employers

- Mercy Health System
- School District of Janesville
- Grainger Brands
- Rock County
- SSI Technology
- Data Dimensions
- City of Janesville

Key Characteristics

Population	64,159
Median Income	\$49,001
Median Age (Years)	37.4
Unemployment Rate	4.0%
Poverty Rate	15.2%
Total Number of Households	25,930
Median Home Value	\$128,600
Equalized Assessed Value (Levy Year 2016)	\$3,987,273,400
City of Janesville FTE Employees	524.01

Contact the City



608-755-3000



P.O. Box 5005

Janesville, WI 53547- 5005



City of Janesville, Wisconsin

Incorporated 1853

2016 City Stats

9,834

Fire Department calls for service (a 13.7% increase)



181

new jobs created through Tax Increment Financing Development Agreements

\$100,838

in community donations to the Police Department to purchase one K9, two K9 squads, and related equipment and training



85

new home building permits issued

259,469

Recreation program participants

3

playgrounds rebuilt (CAMDEN, South Gate and Marquette)



\$1.75 million

in grants received to fund demolition of the downtown parking plaza and create the Town Square

12

miles of streets rehabilitated

502

families assisted monthly through the Rental Assistance Program



66,176

votes cast in four elections

391,385

bus rides provided by JTS



1,487

new water meters installed and 2,224 meter transmitters upgraded

Stay Connected!

Check out the City's new online performance dashboard,

Park Place Performs!

performance.ci.janesville.wi.us



nixle

www.ci.janesville.wi.us



City of Janesville, Wisconsin

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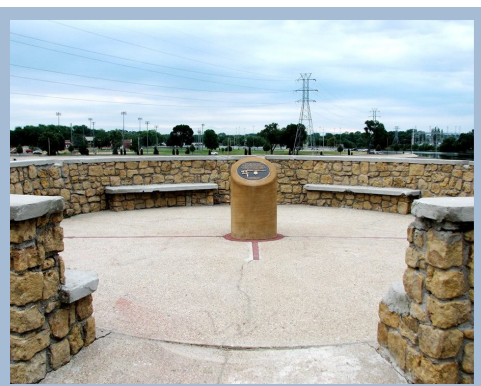
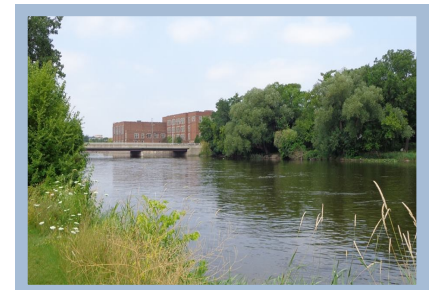
Wisconsin's Park Place

Wisconsin's Park Place offers diverse opportunities with its 2,590-acre park system which includes 64 improved parks. Janesville's parks are divided into categories that include regional parks, community parks, neighborhood parks, greenbelts and open spaces. Regional parks are designed to provide recreational opportunities to all local residents and those from surrounding communities. Meanwhile, community parks are designed to serve residents within a radius of a few miles. Lastly, neighborhood parks are designed to service the individual neighborhoods in which they are located. The various parks provide an arboretum, Lion's Beach, outdoor swimming at Rockport Pool and the Palmer wading pool, Riverside splash pad, tennis courts, six lighted softball fields, sledding hills, ten miles of cross-country ski trails, 25+ miles of paved bike trails and picnic pavilions.



A Sampling of Janesville Parks

- Riverside Park Bond Park
- Palmer Park Rockport Park
- Traxler Park Monterey Park
- Lion's Beach Hawthorne Park
- Jefferson Park Lustig Park
- Ice Age Park Fourth Ward Park





2017 - 2021 Strategic Plan

The 2017-2021 Strategic Plan serves as the road map over the next five years to guide our community's vision to become **THE COMMUNITY OF CHOICE TO REALIZE LIFE'S OPPORTUNITIES**. The Plan outlines our goals, coupled with objectives and strategies to help us make significant, measurable improvements.

VISION: WISCONSIN'S PARK PLACE: Discover the community of choice to realize life's opportunities.

MISSION: To innovatively provide effective municipal services that are responsive to the needs of residents, businesses, and visitors and delivered in a reliable, efficient manner in order to sustain Janesville as the community of choice.

STRATEGIC GOALS:

DOWNTOWN

To position our downtown as a vibrant neighborhood where commerce, culture, entertainment, and history intersect.

FINANCIAL SUSTAINABILITY

To remain a responsible and forward-thinking steward of financial resources.

INFRASTRUCTURE

To build upon the community's foundation of well-planned, maintained, dependable, and sustainable infrastructure.

PERFORMANCE CULTURE

To cultivate an organizational environment that empowers an engaged, innovative, and diverse municipal employee base.

SAFE & HEALTHY COMMUNITY

To advance safety and overall well-being of residents and neighborhoods through cooperation and encouraging an active lifestyle.

ECONOMY

To facilitate continued growth and diversification of our local economy.

IMAGE & ENGAGEMENT

To strategically communicate the City's strengths, priorities, and initiatives while maintaining trust and confidence through effective engagement.

PARTNERSHIPS

To embrace and enhance collaboration with local, regional, national, and global stakeholders to realize shared success.

ROCK RIVER CORRIDOR

To promote, enhance, and respect the unifying feature of our community.



NEW!: Park Place Performs!, an online dashboard enabling the community to track progress of the City's strategic goals. Explore today by visiting performance.ci.janesville.wi.us.

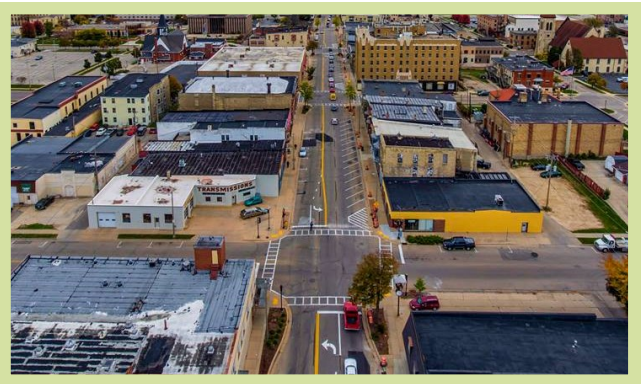
Visit www.ci.janesville.wi.us/strategicplan to view the full 2017-2021 Strategic Plan.



What's Happening Around the City



Construction of a new Central Fire Station was completed in the summer of 2016.



As part of the downtown ARISE plan, Milwaukee Street was converted to two-way traffic.



The City rehabilitated 12 miles of streets, which is double the number of miles completed in 2014.



The Hedberg Public Library Bookmobile allowed students to check out books in the summer without leaving their neighborhood.



The rebuilding of CAMDEN playground began in the summer of 2016.



The Friends of Oak Hill Chapel made substantial progress on chapel restoration.



City Funds

The City utilizes five main fund types to account for governmental services. These funds are grouped into two separate categories: governmental activities and business-type activities. Governmental activities are the basic services provided by the City and include services such as public safety (police and fire); public works; parks and recreation; library; and general administration. Business-type activities include water and sewer services. These are considered business-type activities because fees are charged to customers to cover the cost of providing these services.

General Fund

The chief operating fund of the City, includes general government; public safety; public works; parks and recreation; neighborhood and community services; and economic development expenses.

Special Revenue Funds

Account for activities where dollars are restricted to specific purposes such as the Hedberg Public Library, Tax Increment Financing (TIF) Districts, landfill, and grants.

Capital Projects Funds

Account for construction and acquisition of major capital assets including vehicles and equipment.

Debt Service Fund

Account that provides for the repayment of long-term debt associated with capital projects.

Enterprise Funds

Account for the activities that operate much like a business in that services are supported by user fees such as the Water and Wastewater Funds.

This report is largely derived from the City of Janesville's 2016 Comprehensive Annual Financial Report (CAFR), however, it is not prepared in accordance with generally accepted accounting principles (GAAP). This is a summarized report presented to citizens to better understand the CAFR. The 2016 CAFR can be found on the City's website at www.ci.janesville.wi.us/2016cafr.



City of Janesville, Wisconsin

Incorporated 1853

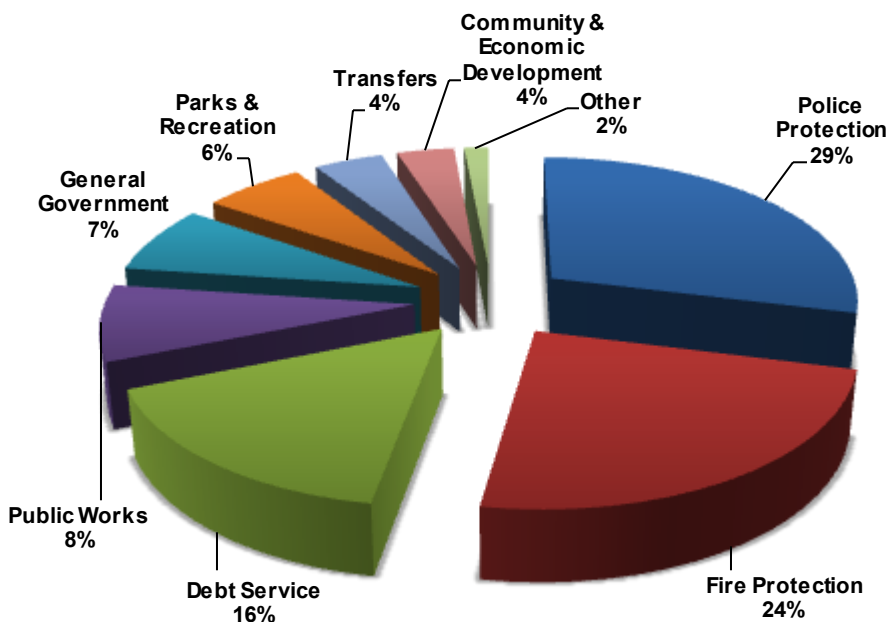
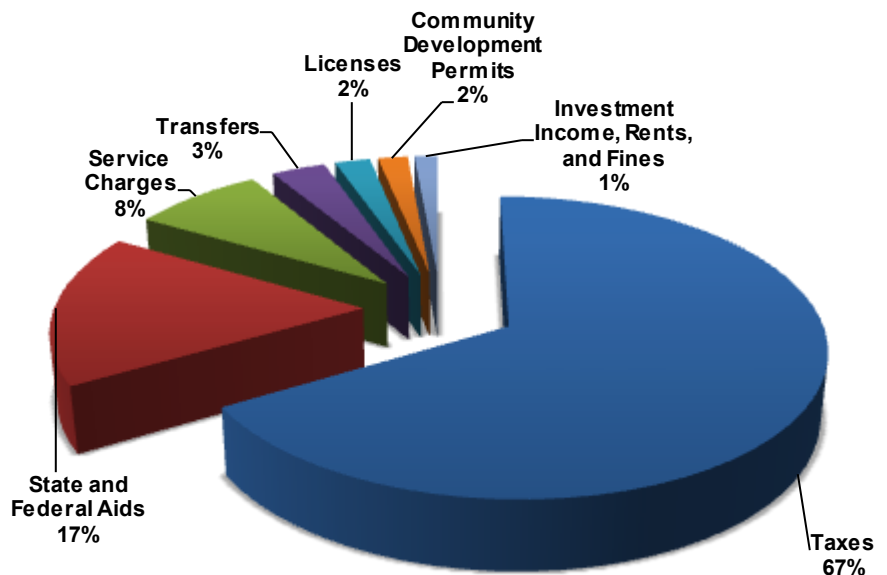
General Fund

The General Fund is the chief operating fund of the City for providing municipal services that are primarily funded by property taxes.

Revenues

In 2016, the General Fund received \$44,648,468 in revenue, which was \$19,968 more than the amount budgeted.

The chart to the right depicts the variety of revenue sources collected in the General Fund. The General Fund's largest source of revenue is from taxes at \$29,709,470, or 67%, followed by state and federal aids at \$7,514,531, or 17%. Investment income, rents, and fines account for the least amount of revenue at \$629,189, or 1%.



Expenses

In 2016, the General Fund had \$45,306,145 in expenses, which was \$876,605 less than the amount budgeted.

The chart to the left depicts the variety of programs funded by the General Fund. The General Fund's largest expenses were for public safety (Police and Fire) at \$23,872,748, or 53%. The next largest expense was for debt service payments at 16%.

In 2016, the difference between actual General Fund revenues and expenses resulted in a \$657,677 decrease in fund balance. The decrease is attributed to the use of \$990,000 in reserves towards the construction of the new Fire Station #1 as a means to reduce the property tax burden and remain within the City's fund balance policy. The General Fund ended the year with a fund balance of \$9,261,668.



City of Janesville, Wisconsin

Incorporated 1853

Property Taxes

Property taxes are the City's largest source of revenue, used to pay for library and city-provided services such as police protection; fire protection; parks and recreation; snow removal; and much more. More than half (66 percent) of the costs to administer City government and library services are paid for through your property taxes. The remaining non-property tax revenue comes from financial aid from the State of Wisconsin, user fees, permit fees, non-property taxes, interest, rents or fines.

MONTHLY TAX BILL FOR AVERAGE HOME*

Service	Amount	%
Police Protection	\$24.33	30%
Fire Protection	\$18.86	20%
Public Works	\$13.98	18%
Library	\$8.30	10%
General Government	\$7.93	10%
Parks and Recreation	\$5.39	6%
Community Development	\$1.41	2%
Transit System	\$1.41	2%
Other	\$1.34	2%
TOTAL	\$82.96	100%

To the left is the average home's City tax bill broken down by cost per service per month.

The average home's \$82.96 monthly bill covers your municipal government services, but it will not educate Janesville's children or provide state and county services. Your property tax bill adds together the tax levy of five different taxing jurisdictions, not just the City of Janesville. Instead of requiring that you pay separate bills to each governmental unit, the levies from all five are combined into one bill for your convenience. After you pay your property tax bill, the money is divided and each taxing jurisdiction receives its share. The distribution of property taxes by jurisdiction can be found below:

- City of Janesville = 34.39%
- Janesville School District = 32.63%
 - Rock County = 27.36%
- Blackhawk Technical College = 4.93%
 - State of Wisconsin = .70%

* assessed value of \$121,000

-  Police Protection
-  Fire Protection
-  Public Works
-  Library
-  General Government
-  Parks and Recreation
-  Community Development
-  Transit System
-  Other





City of Janesville, Wisconsin

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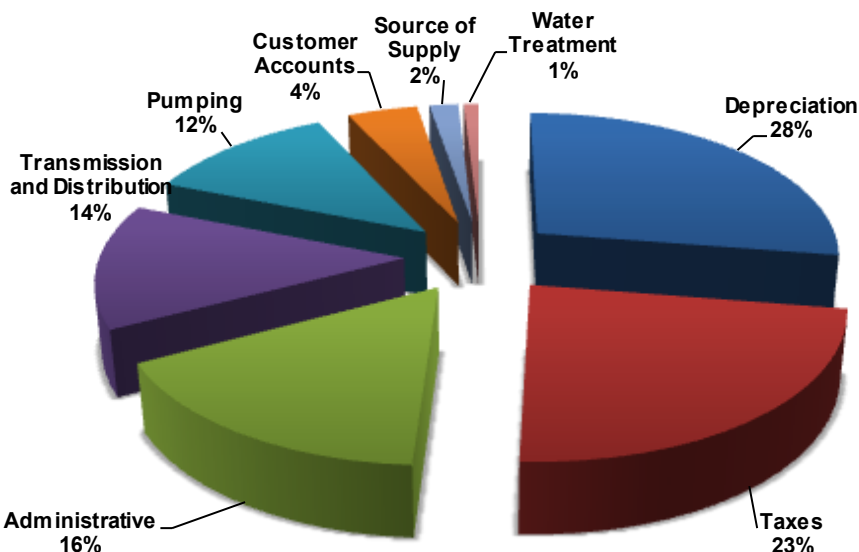
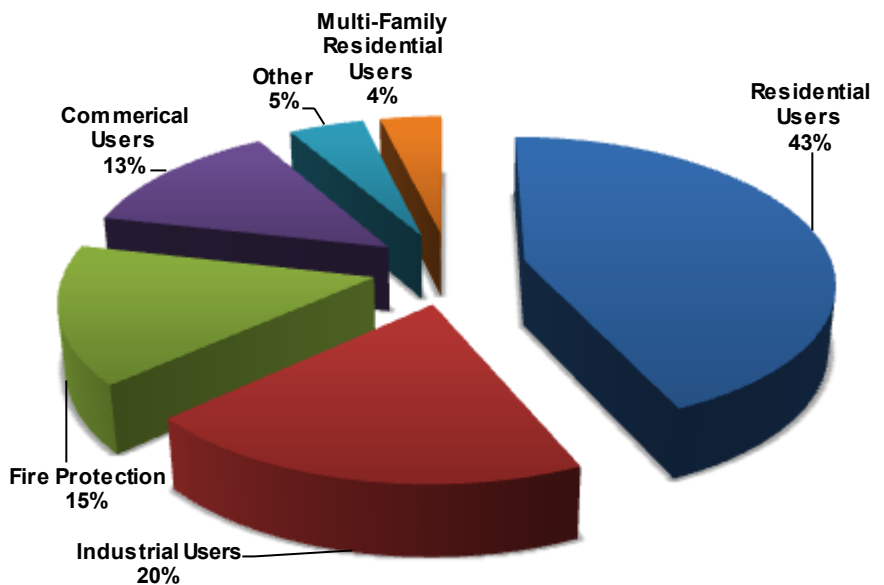
Water Utility

The Water Utility manages the water distribution system, which consists of a network of over 371 miles of water mains. The water supply for the City of Janesville includes the operation and maintenance of eight wells, three booster stations, two water storage reservoirs, and one elevated tower.

Revenues

In 2016, the Water Utility Fund received \$7,904,680 in operating revenue.

The chart to the right depicts the variety of revenue sources collected in the Water Utility Fund. The Water Utility's largest source of revenue is from residential users at \$3,425,172, or 43%, followed by fire protection fees at \$1,204,757, or 15%. Multi-family residential users account for the least amount of revenue at \$298,243, or 4%.



Expenses

The Water Utility Fund had \$6,635,613 in operating expenses in 2016.

The chart to the left depicts the variety of programs funded by Water Utility Fund. The Water Utility's largest expenses were for depreciation at \$1,823,580, or 27%, and taxes at \$1,548,721, or 23%. The smallest expense was for water treatment at \$60,651, or 1%.

In 2016, the difference between actual Water Utility Fund revenues and expenses resulted in operating income of \$2,737,646. The Water Utility Fund ended the year with net assets of \$43,034,314.



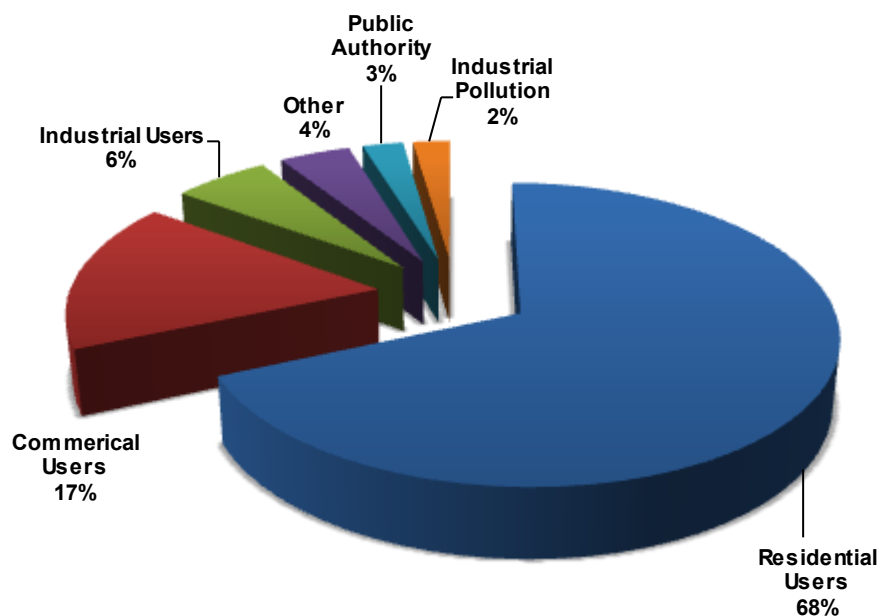
Wastewater Utility

The Wastewater Utility manages the sewage collection system, which consists of about 300 miles of sewer main. Additionally, the wastewater treatment plant, located off Afton Road, tests and treats sewage in a manner that complies with all state and federal environmental regulations.

Revenues

In 2016, the Wastewater Utility Fund received \$9,353,624 in operating revenue.

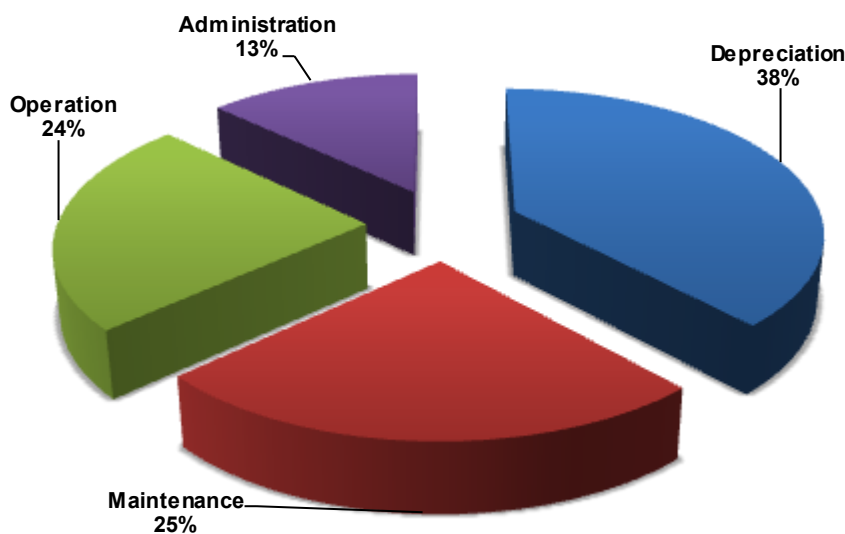
The chart to the right depicts the variety of revenue sources collected in the Wastewater Utility Fund. The Wastewater Utility's largest source of revenue is from residential users at \$6,403,332, or 68%. This is followed by commercial users at \$1,551,428, or 17%. Industrial pollution accounts for the least amount of revenue at \$232,985, or 2%.



Expenses

The Wastewater Utility Fund had \$8,694,852 in operating expenses for 2016.

The chart to the left illustrates the variety of programs funded through the Wastewater Utility Fund. The Wastewater Utility's largest expenses were for depreciation at \$3,318,878, or 38%, and operations at \$2,071,977, or 25%. The smallest expense was for administration at \$1,126,967, or 13%.



In 2016, the difference between actual Wastewater Utility Fund revenues and expenses resulted in an operating income of \$638,772. The Wastewater Utility Fund ended the year with net assets of \$56,496,109.



City of Janesville, Wisconsin

Incorporated 1853

Other Funds

Sanitation Fund

In 2016, the Sanitation Fund received \$9,249,235 in revenue and had \$8,129,274 in expenses, resulting in a \$1,119,961 increase in fund balance.



Hedberg Public Library

The Library received \$3,937,783 in revenue and had \$4,046,323 in expenses, resulting in a \$108,540 decrease in fund balance in 2016.



Transit

Transit received \$3,422,734 in revenues and had \$4,123,864 in expenses, resulting in a \$701,130 decrease in net position in 2016.



Golf Courses

In 2016, the golf courses received \$1,242,174 in revenue and had \$1,244,395 in expenses, resulting in a \$2,221 decrease in fund balance.



Stormwater Utility

In 2016, the Stormwater Utility received \$3,227,133 in revenue and had \$2,799,104 in expenses, resulting in a \$428,029 increase in net position.

Oak Hill Cemetery

The Oak Hill Cemetery received \$259,788 in revenue and had \$247,140 in expenses, resulting in a \$12,648 increase in fund balance in 2016.



City of Janesville, Wisconsin

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Financial Transparency

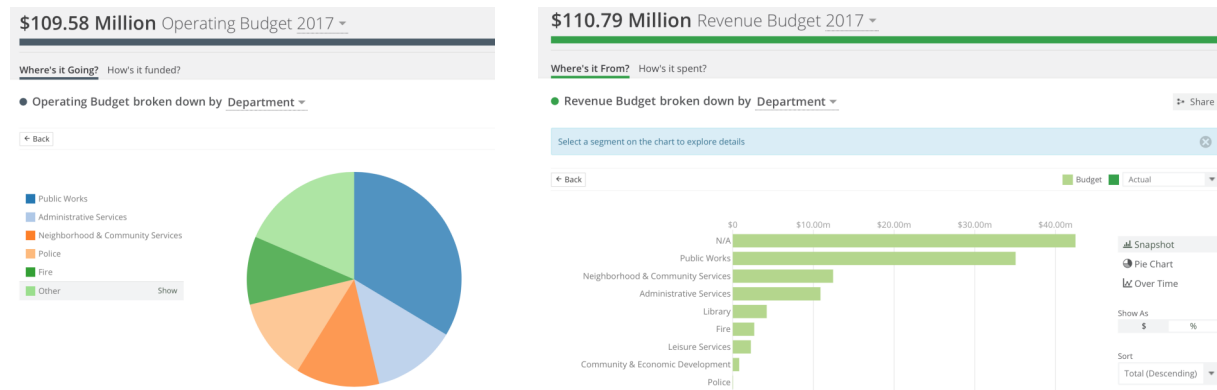
In 2016, the City of Janesville launched its Open Budget and Open Expenditures websites. The websites represent an ongoing coordinated effort by the City of Janesville to cultivate an open and transparent local government for the community.

Open Budget offers a guided view through the financial complexities of the City of Janesville annual budget, and includes data for 2008 through the current year. Open Expenditures contains all City expenditures, including payments made to vendors and other obligated parties by the City of Janesville for 2008 and beyond. Users can use the search bar to find information about certain vendors or accounts, or drill down to see the budget and expenditures of specific programs such as snow removal or fire prevention.

The entire suite of open government websites, including Park Place Performs!, are available through the City's website at www.ci.janesville.wi.us/openjanesville. Users can explore the Open Budget and Open Expenditure website by visiting the following websites:

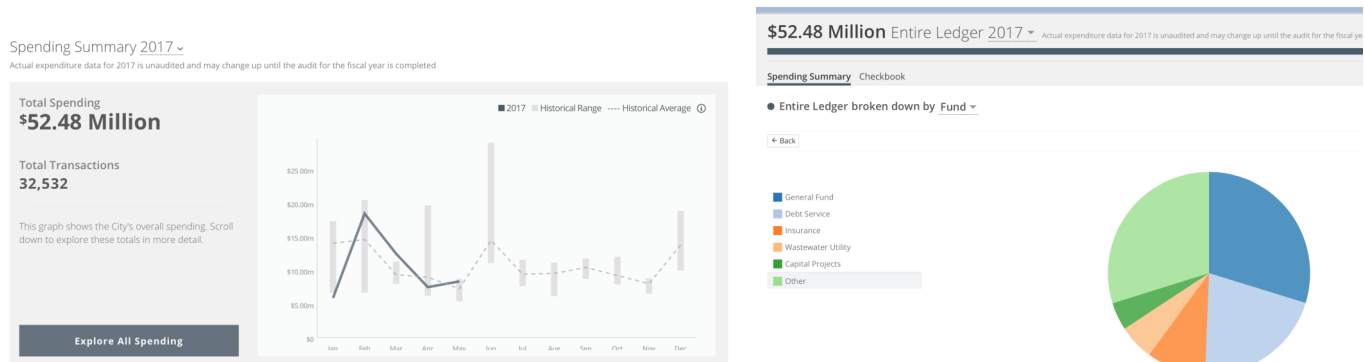
Open Budget

budget.ci.janesville.wi.us



Open Expenditures

expenditures.ci.janesville.wi.us





City of Janesville, Wisconsin

Incorporated 1853

Stay Connected

The City of Janesville’s website (www.ci.janesville.wi.us) provides visitors with a wealth of information about City services, current projects, upcoming events, and City news.

To receive weekly press releases and notifications about snow emergencies, Parks & Recreation newsletters and more through your email address follow this link (www.ci.janesville.wi.us/emaillists)



2017-2018 City Council

Standing left to right: City Manager Mark Freitag, Councilmembers Sue Conley, Jens Jorgensen, and Tom Wolfe

Sitting left to right: Councilmembers Jim Farrell, Rich Gruber, Doug Marklein, and Paul Williams

Councilmembers are elected at large, representing residents in the whole city. To send a letter to one or all of the Councilmembers, you may send it to City Council, City Hall, P.O. Box 5005, Janesville, WI, 53547-5005 or via email at CityCouncil@ci.janesville.wi.us.



Click to visit our Facebook page



Click to visit our Twitter feed



Emergency Alerts and Updates

COUNCILMEMBER	VOICEMAIL	CELL PHONE	E-MAIL
Doug Marklein, Council President	373-6016	752-8734	markleind@ci.janesville.wi.us
Rich Gruber, Council Vice President	373-6014	921-1483	gruberr@ci.janesville.wi.us
Sue Conley	373-6013		conleys@ci.janesville.wi.us
Jim Farrell	373-6017	289-9407	farrellj@ci.janesville.wi.us
Jens Jorgensen	373-6012	718-5593	jorgensenj@ci.janesville.wi.us
Paul Williams	373-6011	751-6979	williamsp@ci.janesville.wi.us
Tom Wolfe	373-6015		wolfet@ci.janesville.wi.us